



# **2010/2011 BUDGET REPORT**

School District of  
Sheboygan Falls

July 26, 2010

# Enrollment/Membership

Grade	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
PK-4	579	581	558	592	580	569	623	629	673	739	749
5-8	499	500	560	560	546	494	479	515	505	504	527
9-12	611	599	571	560	603	629	616	602	596	545	546
	<b>1689</b>	<b>1680</b>	<b>1689</b>	<b>1712</b>	<b>1729</b>	<b>1692</b>	<b>1718</b>	<b>1746</b>	<b>1774</b>	<b>1788</b>	<b>1822</b>
Inc/Dec	-35	-9	9	23	17	-37	26	28	28	14	34
% Change	-2.03%	-0.53%	0.54%	1.36%	0.99%	-2.14%	1.54%	1.63%	1.60%	0.79%	1.90%

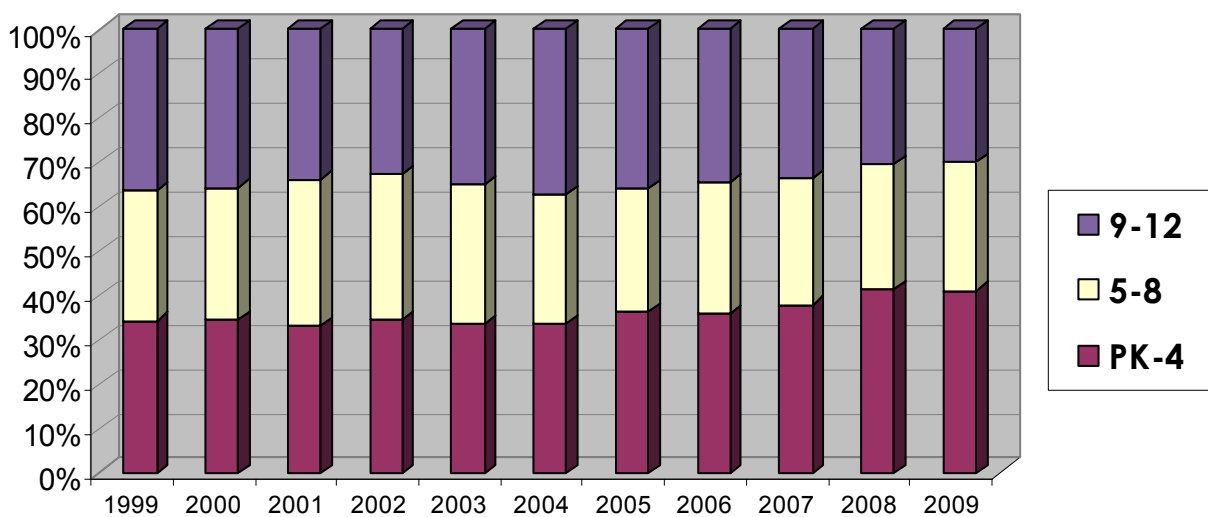
Source: [WINSS](#)

These enrollment charts indicate the actual number of students attending in the school district, regardless of residency.

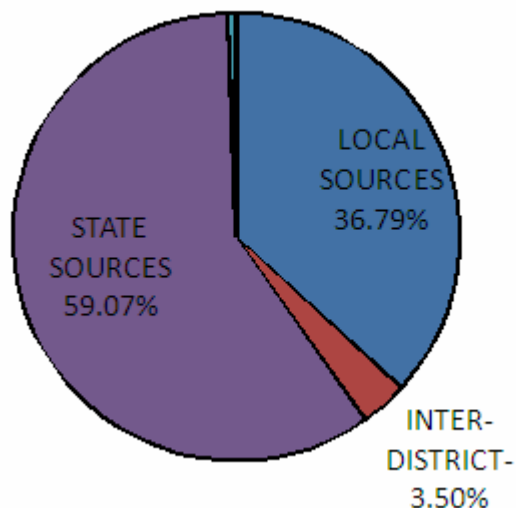
**Enrollment** at all levels increased by 34 students last year. Twenty-three more students were enrolled in the middle school compared to last year. Total district enrollment has increased for the past five years. The average five-year increase is 26 students which is considerably higher than the ten-year average increase of about 9 students.

**Membership** is the average number of public school students who reside within the boundaries of the school district, plus part-time attendance by home-based or private school students and summer school attendance. State equalization aid and the district's revenue limit is based on the membership count. Membership has increased nearly 6% since 2004/2005. Total district membership is at an all time high for the past 27 years.

## Enrollment History



## Revenues—General Fund



2010/2011 General Fund Revenue Sources		
Local	6,655,848	36.79%
State	10,688,319	59.07%
Federal	89,793	0.50%
Interdistrict	633,798	3.50%
Other	24,000	0.13%
<b>Total</b>	<b>18,093,327</b>	

The district receives revenues from three main sources, state, local and interdistrict in the general fund. Local sources include the tax levy, interest earnings, and fees. Total revenue from local sources is anticipated to increase \$616,048 from last year's estimated revenues. State aid consists of equalized aid, categorical aids, SAGE and certain grants. It is anticipated that the state will provide 58.18% of our revenues as compared to 61% last year in the General Fund. Some of this decrease is due to lower equalized aid and grants that have ended. Interdistrict revenue is revenue received from other districts through open enrollment or tuition.

## Revenues—Special Education

Special education functions are recorded in Fund 27. The district receives funding from state, federal and interdistrict sources to support special education efforts. Any portion of expenses not covered by the other revenues is transferred from the general fund to the special education fund. This transfer decreased in 2009/2010 due to increased state and federal revenues. Those revenues are estimated to decrease in 2010/2011 resulting in a larger transfer from the general fund to balance the special education fund. The transfer is normally between 58-60% of total special education costs.

The federal government increased funding to schools via the American Recovery and Reinvestment Act of 2009 (ARRA) revenues which were targeted to certain special education functions. The district received a total of \$365,120 of ARRA Funds for special education.

# State Equalization Aid

The main source of state general education support is **equalization aid** which is used to support general school operations.

The amount of equalization aid that a district receives is dependent upon local and state factors. Local factors are pupil membership, shared costs, and equalized valuations for the prior year. These local factors are compared to all other districts to determine equalized aid for a district.

State Equalization Aid Received		
School Year	Amount	% Inc/Dec
00/01	7,473,622	4.83%
01/02	7,970,638	6.65%
02/03	8,451,637	6.03%
03/04	8,709,453	3.05%
04/05	8,520,413	-2.17%
05/06	9,376,476	10.05%
06/07	9,723,600	3.70%
07/08	9,833,912	1.13%
08/09	10,277,148	4.51%
09/10	10,231,120	-0.45%
10/11	10,221,114	-0.10%

The amount of state money to be distributed is allocated to districts based on the preceding factors and the general aid appropriation which is set by the Legislature. The amount appropriated for 2010/2011 general school aid at the state level has not changed from 2009/2010 when the appropriation decreased 1.49%. The decreased appropriation is reflected in the decreased equalization aid the district received in 2009/2010. All 2010/2011 estimates are based on equalization aid decreasing slightly based on lower shared costs at the local level. The final state aid amount is provided to districts in October.

## Categorical Aids

In addition to general equalization aids, the state provides aid to districts in other ways.

**Categorical aids** are provided for a specific category or instructional or supporting program. Sheboygan Falls receives special education, library, and transportation categorical aid.

Total categorical aid to Sheboygan Falls has decreased annually since the 2007/2008 school year. The total budgeted amount of categorical aid for 2010/2011 is 10% less than the amount received 10 years ago.

Categorical Aids		
	2009/2010 Actual	2010/2011 Estimate
<b>Transportation</b>	46,680	45,013
<b>Library</b>	63,711	63,711
<b>Special Education</b>	711,140	648,483
<b>Total Categorical Aid</b>	\$ 821,531	\$ 757,207

# Comparative Revenue per Member

The Comparative Revenue per Member measure is a calculation that compares revenues received by districts from four sources: federal, state, local property tax and local miscellaneous.

The district receives less revenue per member than the state average for all Wisconsin school districts. While the total comparable revenue per member is lower than the state average, the district's state and local non-property tax revenue is above average.

Comparative Revenue Per Member			
	State	Sheboygan Falls	Difference
2003/04	\$10,547	\$10,384	(\$163)
2004/05	\$10,988	\$10,468	(\$520)
2005/06	\$11,394	\$10,636	(\$242)
2006/07	\$11,825	\$11,003	(\$822)
2007/08	\$12,010	\$11,001	(\$1,009)
2008/09	\$12,463	\$11,327	(\$1,136)

Source: [DPI Section D Basic Facts](#): Comparative Revenue per Member

# Cost per Member

To compare costs from one district to another, certain comparable cost measures are identified by the Department of Public Instruction.

The Total District Cost identifies the total cost of education including transportation, facility acquisition, debt service, and food and community service costs.

Sheboygan Falls has consistently had a lower Total District Cost per member than the state average. In 2008/09 nearly 55% of the total district cost was specifically for instruction.

Compared to the state average, the district spends more on facilities and food and

community service costs. Transportation costs are equal to the state average and instruction, pupil/staff support, operations and administration costs are all below the state average.

Comparative Cost Per Member			
	State	Sheboygan Falls	Difference
2003/04	\$10,222	\$9,715	(\$507)
2004/05	\$10,604	\$9,948	(\$656)
2005/06	\$10,989	\$10,395	(\$594)
2006/07	\$11,413	\$10,310	(\$1,103)
2007/08	\$11,894	\$10,697	(\$1,197)
2008/09	\$12,346	\$11,430	(\$916)

Source: [DPI Section D Basic Facts](#): Comparison Costs per Member

## Expenses

Expenditures are generally categorized by **functions** in the budget. Instructional functions relate directly to the classroom, support functions are areas that provide support to the classroom, and non-program functions are for inter-fund transfers and open enrollment payments.

A computer purchased for a computer lab would be classified as instructional, while a computer purchased for the business office would be classified as support.

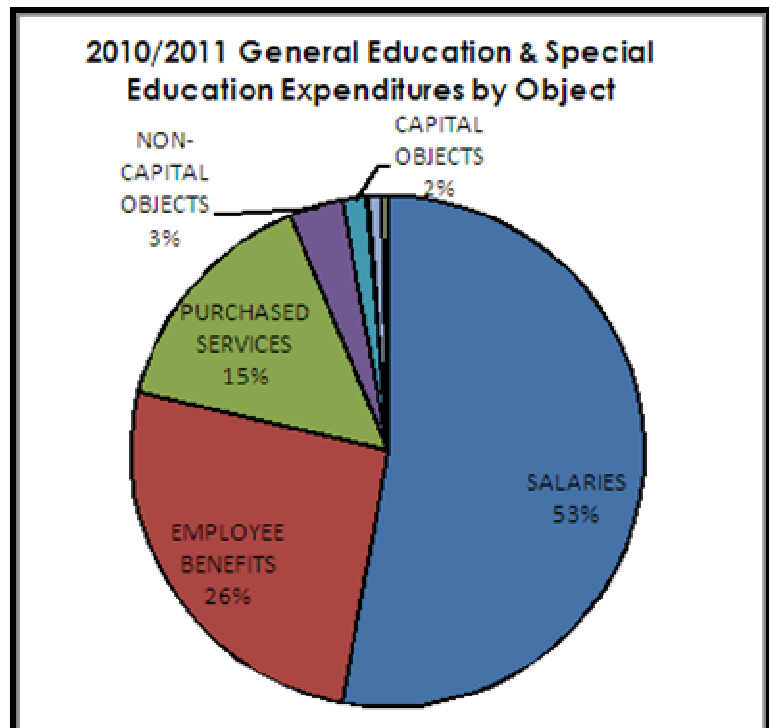
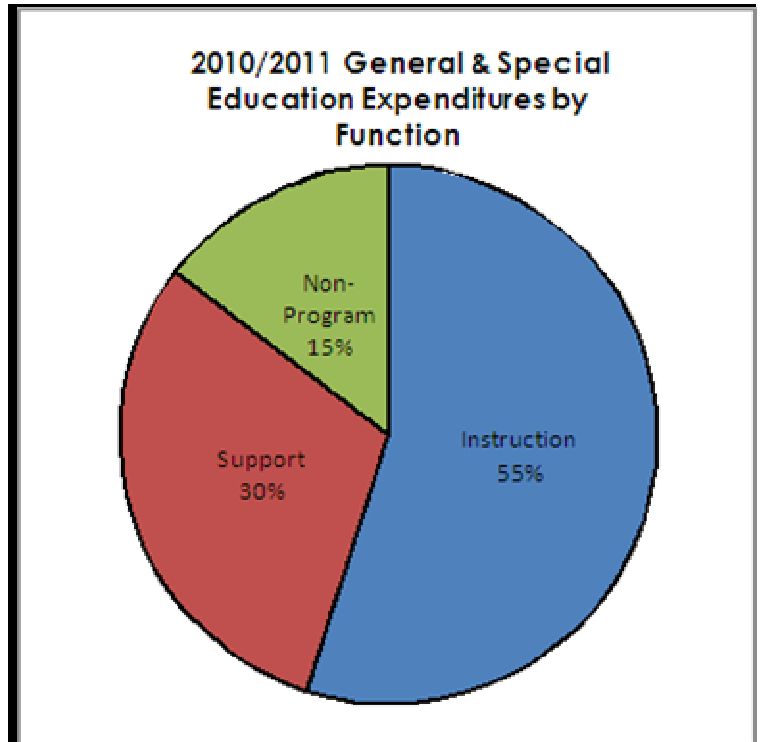
Although open enrollment payments are for instruction received in another public school district, the payments are placed in the non-program function.

Over half of the district's general education and special education combined budget is spent directly on instruction.

Another way to categorize expenditures is by **object**. Examples of objects are salaries, fringe benefits, personal services, insurance, and capital objects.

Salaries and fringe benefits make up 79% of the 2010/2011 budget. The district currently employs 238 people.

The next largest expenditure category is purchased services. Purchased services include among other things utilities, bussing, and open enrollment.



## Tax Levy & Mill Rate

The school tax levy is important to local property taxpayers. Local property taxes are required to fund part of the General Fund, Community Service Fund and the Debt Retirement Fund.

The mill rate is useful when making comparisons between districts. The mill rate is stated in “dollars and cents per thousand.” It is calculated by dividing the total tax levy by the equalized valuation, and multiplying by \$1,000.

The 2010/2011 budget requests a total tax levy of \$8,412,670 or \$603,898 (7.73%) more than the 2009/2010 levy.

The mill rate is projected to be \$9.45 per thousand. The projected mill rate is \$0.07 more than 10 years ago, but \$6.20 less than the 1993/94 mill rate when revenue limits began for schools.

Sheboygan Falls has consistently had a mill rate lower than the state average for the past 25 years.

		<b>Equalized Valuation</b>	<b>Mill Rate</b>	<b>Net Tax Levy</b>	<b>Percent Inc/Dec</b>
Beginning of Revenue Limits	1993/1994	\$263,427,209	\$15.65		
10 years ago	2000/2001	\$509,727,684	\$9.38		
5 years ago	2005/2006	\$704,394,491	\$7.76	\$5,467,415	
Fiscal Year	2006/2007	\$781,505,673	\$7.44	\$5,818,047	6.41%
Fiscal Year	2007/2008	\$851,897,500	\$7.88	\$6,713,383	15.39%
Fiscal Year	2008/2009	\$874,215,140	\$8.15	\$7,122,105	6.09%
Fiscal Year	2009/2010	\$890,278,454	\$8.77	\$7,808,772	9.64%
<i>Fiscal Year Estimate</i>	<i>2010/2011</i>	<i>\$890,278,454</i>	<i>\$9.45</i>	<i>\$8,412,670</i>	<i>7.73%</i>

The 2009/2010 state average mill rate was \$9.18 for K-12 districts.

## Debt Retirement

The Debt Service Fund is established for the purpose of keeping long term principal and interest payments separate and distinct from all other funds. As of June 30, 2010 the School District of Sheboygan Falls had a total principal indebtedness of \$11,930,000 for referendum and non-referendum debt.

The district refinanced the non-referendum debt in March to save \$63,371 in interest costs over the life of the bond. The total debt service levy for 2010/2011 will be \$1,765,422. A local tax rate of \$1.98 mills is projected to be required to meet the long-term indebtedness.

The maximum allowable debt limit of a school district is ten percent of the district's equalized valuation. Thus a school district with a TIFIN equalized valuation of \$903,045,899 in 2010 has an indebtedness capacity of \$90,304,589. With an outstanding debt of \$11,930,000 the district will be using 13.2% of its maximum allowable debt limit.

<b>Total Existing Debt—Bonds (Referendum Debt)</b>					
<b>Years Remaining</b>	<b>Date</b>	<b>Principal</b>	<b>Interest</b>	<b>Total P&amp;I</b>	<b>Annual Debt Service Levy</b>
	10/1/2010		\$216,319	\$216,319	
9	4/1/2011	\$1,230,000	\$216,319	\$1,446,319	\$1,642,013
	10/1/2011		\$195,694	\$195,694	
8	4/1/2012	\$1,365,000	\$195,694	\$1,560,694	\$1,732,392
	10/1/2012		\$171,698	\$171,698	
7	4/1/2013	\$1,520,000	\$171,698	\$1,691,698	\$1,833,114
	10/1/2013		\$141,416	\$141,416	
6	4/1/2014	\$1,685,000	\$141,416	\$1,826,416	\$1,933,959
	10/1/2014		\$107,543	\$107,543	
5	4/1/2015	\$1,025,000	\$107,543	\$1,132,543	\$1,219,881
	10/1/2015		\$87,338	\$87,338	
4	4/1/2016	\$1,055,000	\$87,338	\$1,142,338	\$1,208,741
	10/1/2016		\$66,403	\$66,403	
3	4/1/2017	\$1,110,000	\$66,403	\$1,176,403	\$1,220,786
	10/1/2017		\$44,383	\$44,383	
2	4/1/2018	\$1,100,000	\$44,383	\$1,144,383	\$1,166,270
	10/1/2018		\$21,888	\$21,888	
1	4/1/2019	\$1,100,000	\$21,888	\$1,121,888	\$1,121,888
	10/1/2019		0	0	
		\$11,190,000	\$2,105,363	\$13,295,363	



## Debt Retirement Continued

Total Existing Debt—Bonds (Non-Referendum Debt)					
Years Remaining	Date	Principal	Interest	Total P&I	Annual Debt Service Levy
	10/1/2010		\$10,380	\$10,380	
7	4/1/2011	\$105,000	\$9,533	\$114,533	\$123,409
	10/1/2011		\$8,876	\$8,876	
6	4/1/2012	\$110,000	\$8,876	\$118,876	\$126,845
	10/1/2012		\$7,969	\$7,969	
5	4/1/2013	\$115,000	\$7,969	\$122,969	\$129,701
	10/1/2013		\$6,733	\$6,733	
4	4/1/2014	\$120,000	\$6,733	\$126,733	\$131,845
	10/1/2014		\$5,113	\$5,113	
3	4/1/2015	\$130,000	\$5,113	\$135,113	\$138,113
	10/1/2015		\$3,000	\$3,000	
2	4/1/2016	\$140,000	\$3,000	\$143,000	\$143,375
	10/1/2016		\$375	\$375	
1	4/1/2017	\$20,000	\$375	\$20,375	\$20,375
		\$740,000	\$84,042	\$824,042	

### Final 2007 Referendum Update

In April 2007 school district voters approved a referendum for an elementary school addition, and major maintenance items throughout the district. The elementary school portion of the referendum totaled \$895,000, and the major maintenance referendum totaled \$2,700,000.

The cost of the elementary school addition was 4.7% less than anticipated and the district had accumulated interest earnings of 2.1% of the cost of the project. The district saved taxpayers over \$44,000 in interest costs by paying down a portion of long-term debt with the unused portion of the elementary school referendum and accumulated interest earnings.

Over the course of the maintenance referendum, security, energy management projects and required maintenance projects were completed making the district more energy efficient, increasing safety and security of the students, staff and maintaining the buildings and grounds. In 2009/10 total electrical consumption decreased 7.2% compared to the year prior to the referendum. The district received energy conservation rebates totaling \$12,740. Accumulated interest earnings totaled \$96,586. Any portion of the remaining referendum proceeds will be used to lower the debt service tax levy.

# Published Budget Summary

Published July 14, 2010, Falls News

GENERAL FUND	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
Beginning Fund Balance	2,423,902.15	2,456,841.45	2,621,213.87
<b>Ending Fund Balance</b>	<b>2,456,841.45</b>	<b>2,621,213.87</b>	<b>2,621,213.87</b>
<b>REVENUES &amp; OTHER FINANCING SOURCES</b>			
Transfers-In (Source 100)	0.00	0.00	0.00
Local Sources (Source 200)	5,613,780.30	6,200,011.94	6,655,848.00
Inter-district Payments (Source 300 + 400)	496,615.88	582,934.90	633,798.00
Intermediate Sources (Source 500)	1,582.37	1,438.78	1,569.00
State Sources (Source 600)	9,664,687.86	10,308,974.83	10,688,319.00
Federal Sources (Source 700)	1,261,332.00	641,026.06	89,793.00
All Other Sources (Source 800 + 900)	41,655.34	64,043.35	24,000.00
<b>TOTAL REVENUES &amp; OTHER FINANCING SOURCES</b>	<b>17,079,653.75</b>	<b>17,798,429.86</b>	<b>18,093,327.00</b>
<b>EXPENDITURES &amp; OTHER FINANCING USES</b>			
Instruction (Function 100 000)	8,911,864.56	9,524,777.47	9,468,139.16
Support Services (Function 200 000)	5,698,050.39	5,663,632.77	5,646,388.84
Non-Program Transactions (Function 400 000)	2,436,799.50	2,445,647.20	2,978,799.00
<b>TOTAL EXPENDITURES &amp; OTHER FINANCING USES</b>	<b>17,046,714.45</b>	<b>17,634,057.44</b>	<b>18,093,327.00</b>

SPECIAL PROJECTS FUND	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
Beginning Fund Balance	47,659.09	4,026.38	10,662.68
<b>Ending Fund Balance</b>	<b>4,026.38</b>	<b>10,662.68</b>	<b>10,662.68</b>
<b>REVENUES &amp; OTHER FINANCING SOURCES</b>	<b>2,955,349.43</b>	<b>3,140,338.00</b>	<b>3,476,656.29</b>
<b>EXPENDITURES &amp; OTHER FINANCING USES</b>	<b>2,998,982.14</b>	<b>3,133,701.70</b>	<b>3,476,656.29</b>

DEBT SERVICE FUND	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
Beginning Fund Balance	369,991.17	241,477.78	238,201.74
<b>Ending Fund Balance</b>	<b>241,477.78</b>	<b>238,201.74</b>	<b>216,172.74</b>
<b>REVENUES &amp; OTHER FINANCING SOURCES</b>	<b>1,656,001.89</b>	<b>2,416,038.46</b>	<b>1,765,521.00</b>
<b>EXPENDITURES &amp; OTHER FINANCING USES</b>	<b>1,784,515.28</b>	<b>2,419,314.50</b>	<b>1,787,550.00</b>

CAPITAL PROJECTS FUND	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
Beginning Fund Balance	1,396,524.71	808,642.86	35,705.44
<b>Ending Fund Balance</b>	<b>808,642.86</b>	<b>35,705.44</b>	<b>35,705.44</b>
<b>REVENUES &amp; OTHER FINANCING SOURCES</b>	<b>33,829.48</b>	<b>18,964.21</b>	<b>0.00</b>
<b>EXPENDITURES &amp; OTHER FINANCING USES</b>	<b>621,711.33</b>	<b>791,901.63</b>	<b>0.00</b>

## Published Budget Summary Continued

FOOD SERVICE FUND	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
Beginning Fund Balance	55,144.35	70,191.22	62,875.64
<b>Ending Fund Balance</b>	<b>70,191.22</b>	<b>62,875.64</b>	<b>22,400.86</b>
<b>REVENUES &amp; OTHER FINANCING SOURCES</b>	<b>723,739.96</b>	<b>715,460.86</b>	<b>790,280.00</b>
<b>EXPENDITURES &amp; OTHER FINANCING USES</b>	<b>708,693.09</b>	<b>722,776.44</b>	<b>830,754.78</b>

COMMUNITY SERVICE FUND	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
Beginning Fund Balance	207,549.95	191,909.50	174,184.91
<b>Ending Fund Balance</b>	<b>191,909.50</b>	<b>174,184.91</b>	<b>149,436.64</b>
<b>REVENUES &amp; OTHER FINANCING SOURCES</b>	<b>329,824.18</b>	<b>333,696.89</b>	<b>370,900.00</b>
<b>EXPENDITURES &amp; OTHER FINANCING USES</b>	<b>345,464.63</b>	<b>351,421.48</b>	<b>395,648.27</b>

PACKAGE & COOPERATIVE PROGRAM FUND	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
Beginning Fund Balance	0.00	0.00	0.00
<b>Ending Fund Balance</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>
<b>REVENUES &amp; OTHER FINANCING SOURCES</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>
<b>EXPENDITURES &amp; OTHER FINANCING USES</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>

### Total Expenditures and Other Financing Uses

ALL FUNDS	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
<b>GROSS TOTAL EXPENDITURES -- ALL FUNDS</b>	<b>23,506,080.92</b>	<b>25,053,173.19</b>	<b>24,583,936.34</b>
<b>Interfund Transfers (Source 100) - ALL FUNDS</b>	<b>1,852,192.81</b>	<b>1,692,131.98</b>	<b>2,115,516.00</b>
<b>Refinancing Expenditures (FUND 30)</b>	<b>0.00</b>	<b>740,000.00</b>	<b>0.00</b>
<b>NET TOTAL EXPENDITURES -- ALL FUNDS</b>	<b>21,653,888.11</b>	<b>22,621,041.21</b>	<b>22,468,420.34</b>
<b>PERCENTAGE INCREASE – NET TOTAL FUND EXPENDITURES FROM PRIOR YEAR</b>		<b>4.47%</b>	<b>-0.67%</b>

### PROPOSED PROPERTY TAX LEVY

FUND	Audited 2008-2009	Unaudited 2009-2010 Est. Actual	Budget 2010-2011
General Fund	5,300,432.00	5,893,180.00	6,372,248.00
Referendum Debt Service Fund	1,459,356.00	1,548,764.00	1,642,013.00
Non-Referendum Debt Service Fund	121,317.00	126,828.00	123,409.00
Capital Expansion Fund	0.00	0.00	0.00
Community Service Fund	241,000.00	240,000.00	275,000.00
<b>TOTAL SCHOOL LEVY</b>	<b>7,122,105.00</b>	<b>7,808,772.00</b>	<b>8,412,670.00</b>
<b>PERCENTAGE INCREASE -- TOTAL LEVY FROM PRIOR YEAR</b>		<b>9.64%</b>	<b>7.73%</b>

## Glossary of School Finance Terms

---

**Categorical Aids** – State or Federal aid which is intended to finance or reimburse a specific category of instructional or supporting program. The aid may only be used for the purpose for which it was paid.

**Enrollment**—The number of pupils attending regardless of their district of residence.

**Equalized Aid** – General state aids distributed to school districts based on a formula that takes into consideration each individual district's equalized valuation, membership and costs.

**Function** – Designation that categorizes a reason or purpose served by a particular expenditure or made possible by a particular receipt.

**Fund** – An independent fiscal and accounting entity, with its own set of assets, liabilities, revenues and expenditures.

Fund 10 – General Fund

Fund 27 – Special Education Fund

Fund 30 – Debt Retirement Fund

Fund 50 – Food Service Fund

Fund 73—Trust Fund

Fund 80 – Community Service Fund

**Membership**— The average number of public school students who reside within the school district boundaries, and part-time attendance by home-based or private school students, plus summer school attendance.

**Mill Rate** – An amount stated in “dollars and cents per thousand” that is calculated by dividing the total tax levy by the total value of property to be taxed.

**Object** – Designation that categorizes an article or service obtained from a specific expenditure.

**Revenue Limit** – A state imposed limit to the amount of property taxes a school district is permitted to levy. It is determined by the prior year's revenue limit, three year average pupil count, allowable per pupil revenue increase, and the amount of equalized aid to be received in the current year.

**Source** – Designation that classifies revenues and other receipts according to their origin, such as local, state, or federal.

# School District of Sheboygan Falls

Board of Education &  
District Administration  
220 Amherst Avenue  
Sheboygan Falls, WI 53085

Phone: 920-467-7893  
Fax: 920-467-7899

Visit our [website](http://www.sheboyganfalls.k12.wi.us) for more information  
[www.sheboyganfalls.k12.wi.us](http://www.sheboyganfalls.k12.wi.us)

## District Staff

Dave Wessel, District Administrator  
Jean Born, Director of Instruction  
Ann Roy, Director of Special Education  
Mary Blaha, Director of Business Services

## Board Members, Term Expiring

John Mauer, President, April 2013  
Tom Bigler, Vice President, April 2013  
Victoria Bramstedt, Clerk, April 2011  
Christopher Lacey, Treasurer, April 2013  
Sandy Seifert, Clerk Pro-Tem, April 2011  
Peter Giese, April 2012  
Linda Adams, April 2011

## Schools

### Sheboygan Falls High School

220 Amherst Avenue  
920-467-7890  
John Phelps, Principal  
Luke Goral, Asst. Principal/  
Athletic Director  
Grades 9-12



### Sheboygan Falls Middle School

101 School Street  
920-467-7880  
Meloney Markofski, Principal  
Grades 5-8



### Sheboygan Falls Elementary School

One Alfred Miley Avenue  
920-467-7820  
Kellie Manning, Principal  
Grades PK-4